Economic Impact of the Mineral Industry in Nova Scotia - 2006 -
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Prepared by:
Gardner Pinfo ld Consulting and Conestoga-Rovers and Associates
under contract
for the
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Nova Scotia Department of Natural Resources
Open File Report ME 2008-1
1.0 Introduction
Mineral Industry Overview

• The industry plays a major role in the Nova Scotia Economy

• The economic impact of the industry stems from various activities including:
  – Mineral exploration
  – Mine development
  – Mineral production
  – Secondary processing
  – Provision of goods and services to the industry
  – Mine site rehabilitation
How was the analysis undertaken?

- Interviews were conducted with industry participants to collect expenditure data and to collect information for the initial baseline study.

- Various data sources taken primarily from the Department of Natural Resources were used to update production data.

- Statistics Canada and Natural Resources Canada data were used to analyze the mineral secondary processing industry.

- The Nova Scotia Department of Finance’s Economic Impact Model was used to assess the spin-off impacts attributable to the industry for a baseline study.

- Impact ratios have been used to update the study to 2006.
2.0 Economic Impact Results
The direct economic impact of the industry stems from various activities including:

**Exploration**
- Exploration carried out based on geoscience surveys. This is usually done by prospectors and companies, leads to discoveries that become new mines.

**Discovery**
- Discovery depends on field work, investment and quality geoscience to bring exploration to the development stage.

**Development**
- Development includes feasibility, geoscience and engineering studies, raising capital and construction.

**Production**
- Production includes extraction, milling and processing to produce coal, metals, industrial minerals and aggregate.

**Reclamation**
- Reclamation of sites to productive use begins during operation and continues after closure.
What are economic impacts?

- Primary direct economic impacts are those attributable to the individual mine operators, exploration companies or secondary processors. They are the expenditures they make on various goods (fuel, electricity etc) and services (accounting, legal etc.) including wages and salaries.

- Both capital and operating expenses have been included.

- The spin-off or multiplier effect include both indirect and induced impacts, these result to businesses that supply goods and services to the mining industry. Also they result from consumers spending the income they earn from both the direct and indirect stages.

- Impacts are reported both in terms of person-years of employment (py’s) and gross domestic product (GDP).
Total Economic Impact Associated including primary and processing activity

- Employment (py’s)
  - Direct - 3,075
  - Spin-off - 3,265
  - Total - 6,340

- GDP ($’000,000)
  - Direct - $283.4
  - Spin-off - $205.2
  - Total - $488.6
Impacts associated with mining activity

Primary Extraction

- Employment (py’s)
  - Direct - 1,600
  - Spin-off - 1,750
  - Total - 3,350

- GDP ($’000,000)
  - Direct - $160.7
  - Spin-off - $109.6
  - Total - $270.3
In this analysis we have included all aspects of the industry shown below aside from the downstream uses.
Services and goods supplied by the Nova Scotia economy to the Mineral Industry, these account for a significant share of the indirect economic impacts.

Services/goods to Industry

- Transportation
- Manufacturing
- Construction Services
- Business Services
- Wholesale and retail
- Government Services
- Financial Services
- Insurance Services
- Legal Services
- Communications
- Utilities
- Laboratory and testing services
- Accommodation/food services
- Technical Services
  - Engineering Design
  - Environmental Design
- Occupational Health and Safety
- Heavy Equipment Sales

Mineral Industry Activities

- Exploration
- Mine Development
- Operations
Indirect economic impacts (continued)

- The preceding breakdown is not exhaustive but rather illustrative.

- All phases of mineral production make use of these varied goods and services.

- Many are provided in their entirety by Nova Scotian firms.

- Transportation services are provided by trucking firms, rail lines and cargo vessels.

- Many of the specialized services come from engineering and other technical service companies, these are provided by highly qualified professionals.
Impacts associated with the processing of minerals into products:

### Processing

- Employment (py’s)
  - Direct - 1,475
  - Spin-off - 1,515
  - Total - 2,990

- GDP ($’000,000)
  - Direct - $122.7
  - Spin-off - $95.6
  - Total - $218.3
Mining Operations play an important role in the rural economy.

- At current production levels about 1,600 persons are employed on a fulltime basis. The majority of these jobs are located in the rural area.

- We estimate that the industry has a total payroll of about $96 million including wages and benefits.

- The primary industry also purchases a significant amount of other goods and services:
  - Fuel $42.0 million
  - Electricity - $9.6 million
  - Various goods/supplies - $29.3 million
  - Various services - $14.4 million
  - Municipal taxes - $1.9 million
A wide variety of processed mineral products are manufactured in Nova Scotia.

- Clay products
- Portland cement products
- Ready mix concrete
- Brick products
- Marble products
- Building stone and slate
- Gypsum wallboard
- Salt products
Each year the industry makes significant Capital Investment

- Over the past 10 years capital expenditures have ranged between $38 to $83 million.

- New equipment and repairs at existing establishments account for typically 70-80% of all capital expenditures.
Capital Investment by the Mining Sector 2006

- In 2006 the mining sector invested in excess of $45 million in capital related expenditures.

- Repair and maintenance for operating mines accounted for 43% of investment.
The mining industry in Nova Scotia ranks “Number One” in terms of average weekly wages paid among the various resource sectors.

- Average wage in primary mining sector is over $1,000 per week.
- This is more than 40% higher than the average of all economic sectors.
Productivity has Improved by 28% over past twelve years.

- Industry productivity is a measure of efficiency. It can be defined as the ratio of the quantity of outputs over the quantity of inputs.
- In examining the industrial minerals sector in Nova Scotia it is evident that its performance is consistent with national trends.

- According to national data the mining industry ranks among the top ten industries in the country in terms of productivity. Output has been increasing at the same time as employment has been decreasing.
- In 1994 the average value of output in the industry was $142,000 per employee. By 2006 this average value had increased to $182,000 (adjusted for inflation).

- Productivity performance is used to determine if an industry can be considered dynamic.
- Over a 12 year period this represents an increase in productivity of 28%.

- The mining industry in this province is dynamic.
3.0 The Mining Sectors
## 2006 Value of Primary Production by Commodity ($,000)

<table>
<thead>
<tr>
<th>Commodity</th>
<th>Value</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Coal</td>
<td>$20,559</td>
<td>7.0%</td>
</tr>
<tr>
<td>Metals</td>
<td>$680</td>
<td>0.1%</td>
</tr>
<tr>
<td>Anhydrite</td>
<td>$2,038</td>
<td>0.7%</td>
</tr>
<tr>
<td>Gypsum</td>
<td>$108,525</td>
<td>37.2%</td>
</tr>
<tr>
<td>Limestone</td>
<td>$3,626</td>
<td>1.2%</td>
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<tr>
<td>Peat</td>
<td>$1,535</td>
<td>0.5%</td>
</tr>
<tr>
<td>Salt</td>
<td>$55,631</td>
<td>19.1%</td>
</tr>
<tr>
<td>Crushed Stone</td>
<td>$76,096</td>
<td>26.1%</td>
</tr>
<tr>
<td>Sand and Gravel</td>
<td>$10,800</td>
<td>3.7%</td>
</tr>
<tr>
<td>Other (includes: clay, barite, silica sand, dimension stone and limestone for cement)</td>
<td>$12,256</td>
<td>4.2%</td>
</tr>
<tr>
<td><strong>Total Mineral Production</strong></td>
<td><strong>$291,746</strong></td>
<td><strong>100%</strong></td>
</tr>
</tbody>
</table>
Value of Production 1987-2007 shows steady performance of Industrial Minerals and Aggregates

- Value of production fell from $410 million in 1995 to $377(1) million in 2007.

- Drop in coal production accounted for decline.

- Metal production has recently resumed in the province.

- Over the period 1995-2007 the value of industrial mineral production (including aggregates) has been steady with an increase in the past few years.

Note: 1. DNR includes some secondary production values in their annual estimate of overall value of mineral production. 2007 values are estimated.
The Department of Natural Resources collects revenues related to both exploration and mineral production activity.

In 2006 total revenue collected was $2.4 million.

<table>
<thead>
<tr>
<th>Exploration</th>
<th>Number</th>
<th>Claims</th>
<th>Hectares</th>
<th>Revenue</th>
</tr>
</thead>
<tbody>
<tr>
<td>New Licences</td>
<td>521</td>
<td>19,372</td>
<td>313,578</td>
<td>$96,860</td>
</tr>
<tr>
<td>Renewals</td>
<td>338</td>
<td>5,847</td>
<td>94,651</td>
<td>$135,135</td>
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<tr>
<td>Forfeits</td>
<td></td>
<td></td>
<td></td>
<td>$28,600</td>
</tr>
<tr>
<td><strong>Other Revenue</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Mineral Lease Rentals</td>
<td></td>
<td></td>
<td></td>
<td>$79,109</td>
</tr>
<tr>
<td>Royalties</td>
<td></td>
<td></td>
<td></td>
<td>$654,268</td>
</tr>
<tr>
<td>Taxes on non-mineral production</td>
<td></td>
<td></td>
<td></td>
<td>$1,425,108</td>
</tr>
<tr>
<td><strong>Total Direct Revenue</strong></td>
<td></td>
<td></td>
<td></td>
<td><strong>$2,419,080</strong></td>
</tr>
</tbody>
</table>
Coal resources are found in both Cape Breton and Northern Nova Scotia.
Coal industry has played major role in economy over this period. Production has varied due to changing market requirements and depletion of resources.
Coal Comment

• Coal prices have more than doubled in the past number of years. Interest in coal projects has increased as a result.

• The development of new mines would reverse the recent trend of a declining contribution by the coal sector.

• Existing surface coal operations will produce in the range of 250,000 - 500,000 tonnes per year.

• Provincial thermal power generation consumes in the order of 2 million tonnes of coal per year which is now mostly imported.

• Donkin Submarine Coal Resource Block - annual underground production potential of 3 to 4 million tonnes per year. Feasibility study and development decision expected in 2008.
Donkin Project Summary

- Consortium of companies currently conducting a detailed feasibility study of existing mine infrastructure and coal resources.
- Existing tunnels de-watered and underground resource evaluation and feasibility studies are ongoing.
- Potential to produce 3 – 4 million tonnes of coal per year with a value of several hundred million dollars for several decades.
- Approximately 200 people could be employed full time. Initial capital investment >$200 million expected if mine is constructed.
Industrial Minerals

**Industrial Mineral Producers (●)**

**Anhydrite**
1. Fundy Gypsum Company, Windsor
2. Little Narrows Gypsum Company, Little Narrows

**Barite**
3. E-Z-EM Canada Incorporated, Nystone Division, Brookfield

**Clay & Shale**
4. Shaw Brick, Lantz & Shubenacadie (clay)
6. Shaw Brick, Milford & New Glasgow (shale)

**Dolomite**
8. Scotia Limestone Limited, Kelly Cove

**Gypsum**
9. Fundy Gypsum Company, Windsor
10. Fundy Gypsum Company, Windsor
11. Georgia-Pacific Corporation, Sugar Camp, Melford
13. Little Narrows Gypsum Company, Little Narrows
14. National Gypsum (Canada) Limited, Milford Station
15. Nova Construction Company Ltd., Brierly Brook

**Limestone**
16. Lafarge Canada Incorporated, Brookfield
17. Mosher Limestone Company, Upper Musquodoboit
18. Nova Scotia Power Incorporated, Glen Morrison
19. Ridge Brokers Limited, Antigonish

**Salt**
20. Sifto Canada Incorporated, Nappan
21. The Canadian Salt Company Limited, Pugwash

**Silica Sand**
22. Shaw Resources, Shubenacadie

**Quartz**
23. Black Bull Resources, Flinestone Rock

**Stone**
24. MacLeod Resources Ltd., River Denys (marble)
25. Heritage Memorials Limited, Nova Scotia (granite)
26. Lange Natural Rock & Stone Supplies, Parkdale (granite)
27. Scotia Slate Products Ltd., East Gore (slate)
28. Wallace Quarries Limited, Wallace (sandstone)

**Peat Moss**
29. Annapolis Valley Peat Moss Company Limited, Berwick
30. Clare Organic Products Limited, Meteghan Station
31. MacDonald Peat Moss Limited, Riverside Corner

**Slag**
32. Heckett Canada, Division of Harisco Canada Limited, Sydney
Gypsum Production 1872 – 2006
A mainstay of the industry with almost continuous growth

Gypsum mainly used for plaster and agriculture products

Annual fluctuations related to construction industry requirements

Modern wallboard production drives increase in demand
Salt Production 1920-2006
Has followed a similar trend to gypsum

- Production swings due to competition and overall demand for deicing products
- Second shaft developed at Pugwash
- Underground mining begins at Pugwash
- Production of evaporated products begins at Nannon
Aggregate Pit & Quarry Locations
Locations dictated by markets and geology

2004 Pit and Quarry Locations

Production (tonnes)
- Up to 10 000
- 10 001 - 100 000
- 100 001 - 250 000
- 250 001 - 500 000
- 500 001 - 10 000 000

Prince Edward Island
New Brunswick

Major Aggregate Operations (>200 000 tonnes/year)

Crushed Stone
1 Conrad Brothers Limited, Dartmouth
2 Doug Burns Excavation Contracting Ltd., Beachmount
3 Gateway Materials Limited, Halifax
4 Martin Marietta Materials Canada Ltd., Mulgrave
5 Rocky Lake Quarry Limited, Bedford
6 S.W. Weeks Construction Limited, New Glasgow

Sand & Gravel
7 Lafarge Construction Materials, Folly Lake
8 Malcolm S. MacDonald Company Limited, Sydney River
9 Municipal Ready-Mix Limited, Sydney (Meadows Road)
10 Shaw Resources (Keddy Aggregate Operation), Coldbrook
11 Shaw Resources (Canaan Aggregate Operation), New Canaan

Scale: 1 centimetre = 5 kilometres
Construction Aggregate Production 1925 - 2006
Has also followed a consistent upward trend

Introduction of modern highway construction standards, the increased urbanization of Halifax Regional Municipality, and a developing export market has led to the increased production of aggregates.
Metal Mining
Base metals have been produced intermittently as deposits are located, mined and depleted.
Base Metals Comment

• Non-precious base metals have been produced in the province for over a century.

• Metals produced in significant quantities include iron, copper, zinc, lead, tin and antimony. Other metals have also been recovered throughout the province.

• Recent increases in metal commodity prices have resulted in more metal mineral exploration and the start up of a lead-zinc mining operation in Halifax County.

• These developments will improve the contribution of this sector.
Scotia Mine Project

- The Scotia Mine was successfully brought into production in early May, 2007, ten months after acquisition. Initial investment requirement is approximately $20 million.

- Increased zinc and lead metal prices resulted in a decision to restart the mine and mill.

- Using a combination of surface and proposed underground mining methods the overall mine life is expected to be about eight years. Additional resource evaluations may extend the mine life by seven years.

- Approximately 112 people are employed full time at the mine and mill.
Gold Mining

37.

38.
Nova Scotia has a long tradition of gold production.
Moose River Gold Project

- The Touquoy project incorporates a gold treatment plant with a 1.5 million tonne per annum throughput and a seven year mine life to produce approximately 90,000 ounces of gold per year.

- Project focused on lower grade, large tonnage mineralization.

- Capital investment of more than $80 million expected.

- 400 will be employed during a 12 month construction and development phase and a workforce of 170 persons will be required during the production phase.

- Project has been approved through the Environmental Assessment Process (Feb. 2008).
4.0 Exploration

41.

42.

43.

44.

45.

46.
Increasing prices for gold and other metals has been the prime motivator behind recent increases in exploration activity in the province.

- Expenditures related to exploration are on the increase.

- Exploration expenditures are important to specialized technical service providers whose skills are required to evaluate feasibility; these account for one third of overall exploration expenditures.

- Much of the other expenditure related to exploration takes place in local communities.
Rise in metal prices is credited with rise in exploration activity

Source: BMO Financial Group Commodity Price
Exploration Expenditures

1967 - 2006 with Major Commodity Targets

Note: Adjusted for 2005 dollars
Exploration Staking Map
Areas of current interest

Areas staked for exploration activity as of March 12, 2008
59,565 claim blocks
907,228 hectares
Government Support for Exploration

- A 15% non-refundable tax credit is available through the federal government. The Investment Tax Credit for Exploration (ITCE) introduced in 2000 and has been extended a number of times, most recently till 2009.
- In the Atlantic Region both New Brunswick and Newfoundland provide financial incentive support to junior exploration companies and Prospectors Assistance.
- Nova Scotia does not currently offer similar programs as New Brunswick and Newfoundland although it did offer a Prospectors Assistance Program up until 2002.
- Quebec offers several tax incentives that significantly reduce the net cost of exploration. They also offer an enhanced Flow Through Share Program.
- Ontario also encourages mineral exploration by harmonizing their tax credits with the ITCE.
- Western Canadian provinces also offer a mix of exploration, tax incentive and prospector assistance programs. British Columbia has also streamlined regulations by an estimated 30%.
Government’s Supporting Role during Mineral Exploration

- Discussions with industry revealed that the Department of Natural Resources geoscience and mapping services are of significance in supporting exploration activity in the province. The proportional land area (as a % of total provincial land mass) covered by these services is the most comprehensive in the country.

- The availability of a comprehensive provincial data-set is credited as part of the explanation as to why there is twice the national average spent on exploration per unit of land mass in the province.
Industry view of Nova Scotia’s attractiveness for exploration has its strong and weak points.

- Fraser Institute surveys mining and exploration firms on an annual basis. They then rank provinces by various categories.
- In terms of overall policy attractiveness Nova Scotia ranked 7th best out of all provinces and territories.
- It also ranked strongly in terms of infrastructure to support the industry (roads, power and ports).
- Native land claims were not a major concern compared to other provinces.
- Nova Scotia did rank quite low in terms of overall mineral potential which, in part, is explained by fact many respondents come from the metals side of the industry.
- Land access and uncertainty related to provincial protected areas was also an area of concern.
- The province did not rank well on geological databases and ease of access to information. This assessment was anomalous given our direct discussions with active industry participants who saw this type of service as high quality. Again the metal industry impressions could, in part, explain the outcome.
5.0 Reclamation
Economic Benefits Associated with Reclamation of Mines and Quarries

- In modern society, mines are developed with the intention that upon completion the site will be put to an alternative use.

- Many sites in North America are restored for innovative recreational purposes that provide many tangible and intangible benefits to communities.

- Other common sequential land-uses include wildlife habitat, forestry, farming, residential and/or industrial developments.

- Maximum benefits are derived when communities participate in the development of reclamation plans that compliment community core values and needs.

- Numerous examples exist both locally and in other jurisdictions, where the benefits of reclaimed mined lands are documented.
Reclamation of mine sites is required in Nova Scotia. This activity can create economic and commercial development opportunities.

- Reclamation identified as an integral component of mining.
- The former Westville open pit coal operation now provides a land base suitable for recreational or light commercial use.
- 10 acres of parkland has been created and donated to the community.
Benefits of Recreational Activities

- Benefits of active recreation (require facilities)
  - Increased investment
  - Improved community health
  - Higher quality of life
  - Community revitalization
  - Local economic growth
  - Increased property values
  - Tourism opportunities

- Benefits of passive recreation (no facilities but can include parks/trails etc.)
  - Natural resource protection
  - Restored ecosystem services
  - Restored animal and plant habitat
  - Local economic development
  - Tourism opportunities
The Stellarton open pit coal operation has developed landforms for municipal recreation and infrastructure uses such as the water tower and sports field shown below.
"Natural capital - our raw materials like water, air, plants, animals, land and minerals - contributes to the appeal of our communities and fuels our economy. It makes perfect sense to use these resources wisely."

Photograph Index:

1. Gypsum Quarry - National Gypsum (Canada) Limited (Milford, Halifax County) - Worlds largest known gypsum producer
2. Construction Aggregates - Conrad Brothers Limited (Dartmouth, Halifax County)
3. Bricks and mortar locally produced - Shaw Brick (Lantz, Halifax County) and Lafarge Canada Inc. (Brookfield, Colchester County)
4. Quartz products - Black Bull Resources (Rushmere Lake, Shelburne Co.)
5. Slate Flagstone Patio - Scotia Slate Products (Kennetcook, Hants County)
6. Metal concentrates transportation - Acadian Mining Corporation (Gays River, Halifax County)
7. Crushed quartz stockpile - Black Bull Resources (Rushmere Lake, Shelburne County)
8. Quartz Mine - Black Bull Resources (Rushmere Lake, Shelburne County)
9. Gypsum wallboard plant - Federal Gypsum Co. (Port Hawkesbury, Richmond County)
10. First shipment of metal concentrates - Acadian Mining Corporation (Gays River, Halifax County)
11. Baled peat products - Clare Organic Products Ltd (Meteghan, Digby County)
12. Gypsum-Anhydrite processing plant - Fundy Gypsum Company (Wentworth Road, Hants County)
13. High-wall coal-mining machine - Pioneer Coal Limited (Stellarton, Pictou County)
14. Marble quarry - MacLeod Resources (River Denys, Inverness County)
Photograph Index:

15. Rock cutting machine - MacLeod Resources (River Denys, Inverness County)
16. Installing marble tile
17. Locally processed mineral products
18. Mixed-use development constructed with locally produced building materials (Halifax, Halifax County)
19. Geologist examining working face at underground gold mine
20. Worker entering mine portal (Mooseland, Halifax County)
21. Drilling blastholes for portal development (Mooseland, Halifax County)
22. Scoop-tram hauling gold ore (Dufferin Mines, Halifax County)
23. Coarse gold mineralization specimen
24. Granite blocks - Lange's Rock Farm Limited (Maplewood, Lunenburg County)
25. Drilling holes for splitting dimension stone - Lange's Rock Farm Limited (Maplewood, Lunenburg County)
26. Installing wedges to split stone - Lange's Rock Farm Limited (Maplewood, Lunenburg County)
27. Coal mine slope - Xstrata Coal Donkin Management Ltd (Donkin, Cape Breton County)
28. Ship load-out - Little Narrows Gypsum Company (Little Narrows, Victoria County)
29. Ship load-out and mine head-frame - The Canadian Salt Company Limited (Pugwash Harbour, Cumberland County)
Photograph Index:

30. Quarry and ship load-out - Martin Marietta Materials Canada Ltd. (Mulgrave, Guysborough County)
31. Open Pit Mine - Acadian Mining Corporation (Gays River, Halifax County)
32. Mobile Equipment Fleet - Acadian Mining Corporation (Gays River, Halifax County)
33. Overburden removal - Acadian Mining Corporation (Gays River, Halifax County)
34. Rotary milling equipment - Acadian Mining Corporation (Gays River, Halifax County)
35. Slurry thickener equipment - Acadian Mining Corporation (Gays River, Halifax County)
36. Open Pit Mine - Acadian Mining Corporation (Gays River, Halifax County)
37. Large quartz saddle vein - Dufferin Resources (Dufferin, Halifax County)
38. Gold panning in stream
39. Pouring gold from furnace - Dufferin Resources (Dufferin, Halifax County)
40. Rock core drilling using diamond drill bits - Acadian Mining Corporation (Beaverdam, Halifax County)
41. Rock core drilling - (Mount Uniacke, Hants County)
42. Rock core in storage boxes for examination - Acadian Mining Corporation (Forest Hill, Guysborough County)
43. Examining rock drill cores
44. Geologist examining rock drill cores
45. Rock core in provincial long-term storage facility - DNR Drill Core Library (Stellarton, Pictou County)
Photograph Index:

46. Department of Natural Resources Drill Core Library in Stellarton, Pictou County
47. Mine reclamation Little Pond surface coal mine - Brogan Mining Company (Little Pond, Cape Breton County)
48. Tree seedlings - Little Pond surface coal mine (Little Pond, Cape Breton County)
49. Tree planting - Little Pond surface coal mine (Little Pond, Cape Breton County)
50. Wetland construction Little Pond surface coal mine - Brogan Mining Company (Little Pond, Cape Breton County)
51. Previously disturbed lands from underground coal mining (Westville, Pictou County)
52. Open pit mining - Pioneer Coal Limited (Westville, Pictou County)
53. Reclaimed lands - Pioneer Coal Limited (Westville, Pictou County)
54. Open pit mining - Pioneer Coal Limited (Stellarton, Pictou County)
55. Open pit mining - Pioneer Coal Limited (Stellarton, Pictou County)
56. Progressively reclaimed lands - Pioneer Coal Limited (Stellarton, Pictou County)
57. Municipal water storage tank (Stellarton, Pictou County)
58. Municipal water storage tank and sports-field on reclaimed lands (Stellarton, Pictou County)